Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Independent Auditor's Reports and Basic Financial Statements

For the Year Ended September 30, 2023



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FINANCIAL SECTION



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INDEPENDENT AUDITOR'S REPORT

To the Board Members of the Orange County Housing Finance Authority Orlando, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities, each major fund, and the aggregate remaining fund information of the Orange County Housing Finance Authority (Authority), a component unit of Orange County, Florida (County), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Authority, as of September 30, 2023, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of a Matter

As discussed in Note 3 to the financial statements, the Authority has implemented GASB Statement No. 91, *Conduit Debt Obligations* in the current year. The effects of the implementation are discussed in Note 13, Bonds Payable, to the financial statements. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of proportionate share of the net pension liability, and schedules of contributions on pages 6-10 and 40-43 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information

in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplementary schedules as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary schedules are fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2024, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

the Nichols Group

The Nichols Group, PA Certified Public Accountants Fleming Island, Florida

January 31, 2024



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board Members of the Orange County Housing Finance Authority Orlando, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Orange County Housing Finance Authority (Authority), a component unit of Orange County, Florida (County), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated January 31, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an

opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

the Nichols Group

The Nichols Group, PA Certified Public Accountants Fleming Island, Florida

January 31, 2024

Management's Discussion and Analysis (Unaudited)

This section of the Orange County Housing Finance Authority's (Authority) financial statements presents management's analysis of the Authority's financial performance during the fiscal year that ended on September 30, 2023. Please read it in conjunction with the financial statements, which follow this section.

Financial Highlights

In the current year, the Authority issued: \$15,000,000 Orange County Housing Finance Authority Homeowner Revenue Bonds Series 2023A (NON-AMT) (MULTI-COUNTY PROGRAM).

Overview of the Financial Statements

The financial statements consist of two parts: management's discussion and analysis (MD&A) and the basic financial statements. The basic financial statements also include notes that explain in more detail some of the information in the financial statements.

Required Basic Financial Statements

The Authority utilizes enterprise funds for financial reporting purposes. These funds include the activities of the operating fund of the Authority (Operating Fund) and the single family bond programs (Single Family Fund). As the Authority only presents its financial information using enterprise funds, under Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis - for State and Local Governments* (GASB 34), it is considered to be a "special purpose government engaged only in business-type activities." Accordingly, the Authority only presents fund financial statements as defined in GASB 34. Additionally, under GASB 34 the Operating Fund and the Single Family Fund are each considered major funds.

The financial statements of the Authority report information about the Authority using accounting methods similar to those used by private sector companies. These statements offer short-term and long-term financial information about its activities. The Statement of Net Position includes all of the Authority's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and the obligations to Authority creditors (liabilities). The assets and liabilities are presented in a classified format, which distinguishes between current and long-term assets and liabilities. It also provides the basis for computing rate of return, evaluating the capital structure of the Authority and assessing the liquidity and financial flexibility of the Authority.

All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenses, and Changes in Net Position. This statement measures the success of the Authority's operations over the past year and can be used to determine whether the Authority has successfully recovered all of its costs through its services provided, as well as its profitability and credit-worthiness.

The final required financial statement is the Statement of Cash Flows. The primary purpose of this statement is to provide information about the Authority's cash receipts and cash payments during the reporting period. The statement reports cash receipts, cash payments, and net changes in cash resulting from operating, investing, non-capital financing and financing activities and provides answers to such questions as where did cash come from, what was cash used for and what was the change in the cash balance during the reporting period.

Financial Analysis

Our analysis of the financial statements of the Authority begins below. One of the most important questions asked about the Authority's finances is, "Is the Authority as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position report information about the Authority's activities in a way that will help answer this question. These two statements report the net position of the Authority and changes in them. You can think of the Authority's net position - the difference between assets and liabilities - as one way to measure financial health or financial position. Over time, increases or decreases in the Authority's net position are one indicator of whether its financial health is improving or deteriorating. However, you will need to consider other non-financial factors such as changes in interest rates, economic conditions, regulations and new or changed government legislation.

Net position

To begin our analysis, a summary of the Authority's Statement of Net Position is presented in Table A-1.

Table A-1

Condensed Statement of Net Position (In thousands of dollars)

	Fiscal Year 2023		Fiscal Year 2022*		Dollar Change		Percentage Change	
Cash and investments	\$ 92,429		\$	79,555	\$ 12,874		16.2%	
Loans receivable		1,017		597		420	70.4%	
Fees and other receivables, net	4,348			5,158		(810)	-15.7%	
Capital assets, net		234		243		(9)	-3.7%	
Total assets		98,028		85,553		12,475	14.6%	
Deferred outflow of resources		124		284		(160)	-56.3%	
Current liabilities		1,155		779		376	48.3%	
Long-term liabilities		44,109		31,527		12,582	39.9%	
Total liabilities		45,264		32,306		12,958	40.1%	
Deferred inflow of resources		92		148		(56)	-37.8%	
Net position								
Net investment in capital assets		234		243		(9)	-3.7%	
Unrestricted		52,561		53,140		(579)	-1.1%	
Total net position	\$	52,795	\$	53,383	\$	(588)	-1.1%	

*Restated for implementation of GASB 91, Conduit Debt Obligations

Total changes in assets and liabilities reflect changes due to the Single Family bond issue and redemptions in fiscal year 2023.

Table A-2Condensed Statement of Revenues, Expenses and Changes in Net Position(In thousands of dollars)

	Fiscal Year 2023		Fiscal Year 2022*		Dollar Change		Percentage Change
Loan interest and fee income	\$	1,834	\$	3,381	\$	(1,547)	-45.8%
Investment Income, including net changes in							
fair value of investments		4,420		(4,621)		9,041	195.7%
Total operating revenues		6,254		(1,240)		7,494	604.4%
General and administrative expenses		2,174		2,857		(683)	-23.9%
Interest and other expenses		4,668		1,157		3,511	303.5%
Total operating expenses		6,842		4,014		2,828	70.5%
Change in net position		(588)		(5,254)		4,666	88.8%
Beginning net position		53,383		58,637		(5,254)	-9.0%
Ending net position	\$	52,795	\$	53,383	\$	(588)	-1.1%

*Restated for implementation of GASB 91, Conduit Debt Obligations

While the Statement of Net Position shows the change in net position, the Statement of Revenues, Expenses and Changes in Net Position provides answers as to the nature and source of these changes.

As can be seen in Table A-2 above, the net increase in operating revenues resulted primarily from an increase in investment income, including net changes in fair value of investments.

Individual Major Fund Analysis

Operating Fund

Table A-3 Condensed Statement of Revenues, Expenses and Changes in Net Position – Operating Fund (In thousands of dollars)

· · · ·	Fiscal Year 2023		Fiscal Year 2022		Dollar Change		Percentage Change
Interest on loans Investment Income, including net changes in	\$	35	\$	33	\$	2	6.1%
fair value of investments		1,657		(1,245)		2,902	233.1%
Fee income and other revenue		1,797		3,349		(1,552)	-46.3%
Total operating revenues		3,489		2,137		1,352	63.3%
General and administrative expenses		1,939		1,717		222	12.9%
Pension		274		115		159	138.3%
Total operating expenses		2,213		1,833		380	20.7%
Net Transfers		(1,966)		57		(2,023)	-3549.1%
Change in net position		(690)		360		(1,050)	-291.7%
Beginning net position		56,075		55,715		360	0.6%
Ending net position	\$	55,385	\$	56,075	\$	(690)	-1.2%

During the current fiscal year, the Operating Fund Statement of Revenues, Expenses and Changes in Net Position reflects that net position decreased by approximately \$690 thousand as compared to

an increase in fiscal year 2022 of approximately \$360 thousand. The decrease in the change in net position was primarily due to an increase of transfers out as a result of the Single Family 2023 bond issuance and interest transfers.

Single Family Fund

Table A-4 Condensed Statement of Revenues, Expenses and Changes in Net Position – Single Family Fund (In thousands of dollars)

	Fiscal Year 2023		Fiscal Year 2022*		Dollar Change		Percentage Change						
Investment Income, including net changes in	\$	2,763	\$	(3,376)	\$	6,139	181.8%						
fair value of investments													
Fee income and other revenue		-		1		(1)	-100.0%						
Total operating revenues		2,763	(3,375)		6,138		181.9%						
General and administrative expenses	235			1,140		(905)	-79.4%						
Interest and other expenses	4,100		4,100		4,100		4,100		1,036		3,064		295.8%
Debt issuance cost		294		5		289	5780.0%						
Total operating expenses		4,629		2,181		2,448	112.2%						
Net Transfers		1,966		(57)		2,023	3549.1%						
Change in net position		100		(5,613)		5,713	101.8%						
Beginning net position		(2,690)		2,923		(33,517)	-1146.7%						
Ending net position	\$	(2,590)	\$	(2,690)	\$	100	3.7%						

*Restated for implementation of GASB 91, Conduit Debt Obligations

During the current fiscal year, the Single Family Programs Fund net position increased by \$100 thousand, mostly due to the increase in investment income, including the change in fair value of investments.

Capital Assets and Long-Term Debt

Capital Assets

As of September 30, 2023, the Authority had approximately \$234 thousand invested in a variety of capital assets, net of accumulated depreciation. As shown in Table A-5, this represents a net decrease (additions, deductions and depreciation) from the end of last year.

Table A-5 Capital Assets (In thousands of dollars)

	 al Year 2023	 al Year 2022
Land	\$ 112	\$ 112
Building	412	412
Furniture and Fixtures	 133	 128
Total capital assets	657	652
Less: accumulated depreciation	(423)	(409)
Net Capital Assets	\$ 234	\$ 243

Long-Term Debt

As of September 30, 2023, the Authority had \$44,024 thousand in outstanding long-term debt, net of the current portion of \$415 thousand. This represents a net increase of \$12,497 thousand from the prior fiscal year. A summary of long-term debt is included in the following Table A-6.

Table A-6 Long-Term Debt (In thousands of dollars)

	cal Year 2023	cal Year 2022*
Operating fund	\$ 886	\$ 846
Single family fund	 43,553	 30,855
Total debt outstanding	44,439	31,701
Current portion of long-term debt	 415	 174
Total long-term debt, noncurrent	\$ 44,024	\$ 31,527

*Restated for implementation of GASB 91, Conduit Debt Obligations

For more detailed information regarding the Authority's capital assets and long-term debt, please refer to the notes to the financial statements.

Economic Factors and Next Year's Budget

The Authority's Board of Directors and management considered many factors when setting the fiscal year 2024 budget. These factors include the expected operating costs of the Authority, as well as projected issuance costs for single family projects and administrative and financing fees from multifamily projects, which in turn consider such factors as anticipated population growth of the participating counties and the economy of the region as a whole.

Requests for Information

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the Authority's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, 2211 East Hillcrest Street, Orlando, Florida 32803.

BASIC FINANCIAL STATEMENTS

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Statement of Net Position September 30, 2023

	Operating Fund			Single Family Fund	Total
Assets					
Current assets:					
Cash and cash equivalents	\$	24,779,101	\$	-	\$ 24,779,101
Restricted cash and cash equivalents		-		1,893,929	1,893,929
Program fees receivable		273,279		-	273,279
Accrued loan interest		100,017		-	100,017
Accrued investment interest		-		216,885	216,885
Prepaid expenses		41,488		3,748	 45,236
Total current assets		25,193,885		2,114,562	 27,308,447
Noncurrent assets:					
Restricted cash and cash equivalents		-		16,293,668	16,293,668
Internal balances		17,100,516		(17,100,516)	-
Mortgage backed securities		10,684,400		38,777,483	49,461,883
Loans receivable-net		-		1,017,399	1,017,399
Notes receivable-net		3,712,927		-	3,712,927
Capital assets-net		233,705		-	 233,705
Total noncurrent assets		31,731,548		38,988,034	 70,719,582
Total assets		56,925,433		41,102,596	 98,028,029
Deferred Outflows of Resources Contributions		123,624		<u> </u>	 123,624
Liabilities Current liabilities:					
		684,994		16,898	701,892
Accounts payable and other liabilities Accrued interest payable		004,994		123,563	123,563
Bonds payable, current portion		-		415,000	415,000
Total Current Liabilities		684,994	. <u> </u>	555,461	 1,240,455
Noncurrent Liabilities:					
Bonds payable-net		-		43,138,120	43,138,120
Net pension liability		886,072		-	 886,072
Total Noncurrent Liabilities		886,072		43,138,120	 44,024,192
Total Liabilities		1,571,066		43,693,581	 45,264,647
Deferred Inflows of Resources					
Contributions		92,294		-	 92,294
Net Position					
Net investment in capital assets		233,705		-	233,705
Unrestricted		55,151,992		(2,590,985)	52,561,007
Total net position	\$	55,385,697	\$	(2,590,985)	\$ 52,794,712

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Statement of Revenues, Expenses and Changes in Net Position For the Year Ended September 30, 2023

	Operating Fund			Single Family Fund	Total		
Operating Revenues							
Interest on loans	\$	35,110	\$	-	\$	35,110	
Investment income		128,541		621,887		750,428	
Net increase in fair value of investments		1,528,926		2,140,899		3,669,825	
Fee income and other revenue		1,796,603		271		1,796,874	
Total operating revenues		3,489,180		2,763,057		6,252,237	
Operating Expenses							
Interest		-	4,100,265			4,100,265	
Bond issuance cost		-		293,627		293,627	
General and administrative		1,938,873	235,000			2,173,873	
Pension		273,646	-			273,646	
Total operating expenses		2,212,519		4,628,892		6,841,411	
Operating Income (loss)	. <u> </u>	1,276,661		(1,865,835)		(589,174)	
Transfers in		10,989,445		12,955,060		23,944,505	
Transfers out		(12,955,060)		(10,989,445)		(23,944,505)	
Total transfers		(1,965,615)		1,965,615		-	
Changes in Net Position		(688,954)		99,780		(589,174)	
Net Position, Beginning of Year		56,074,651		(2,690,765)		53,383,886	
Net Position, End of Year	\$	55,385,697	\$	(2,590,985)	\$	52,794,712	

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Statement of Cash Flows For the Year Ended September 30, 2023

		Operating Fund	2023	Single Family Fund		Total
		Fund		Funa		Total
Cash Flows from Operating Activities	•	4 947 459	•	074	•	4 9 4 7 4 9 9
Cash received from developers and homeowners	\$	1,817,152	\$	271	\$	1,817,423
Cash received (paid) for housing programs		2,796		(421,140)		(418,344)
Receipts (payments) for internal balances Cash payments for operating and administrative expenses		(1,965,615)		1,965,615		- (2 111 702)
Net cash provided (used) by operating activities		(1,874,104) (2,019,771)		(237,678) 1,307,068		(2,111,782) (712,703)
		(2,013,771)		1,507,000		(712,703)
Cash Flows from Noncapital Financing Activities				45 440 400		45 440 400
Proceeds from issuance of bonds and notes payable		-		15,418,182		15,418,182
Principal repayments on bonds and note payable		-		(2,720,629)		(2,720,629)
Interest paid on bonds and note payable Payments for bond issuance costs		-		(4,049,290) (293,627)		(4,049,290) (293,627)
Net cash provided by noncapital financing activities		-		8,354,636		8,354,636
				0,000,000		0,000,000
Cash Flows from Capital and Related Financing Activities		(7.054)				
Purchase of capital assets Net cash used by capital financing activities		(7,051) (7,051)				(7,051) (7,051)
		(7,031)		-		(7,051)
Cash Flows from Investing Activities						
Proceeds from principal paydowns of MBS		4,647,306		4,318,320		8,965,626
Payments for the issuance of MBS		-		(9,784,756)		(9,784,756)
Sale of investments		27,845		-		27,845
Interest received		128,541		541,659		670,200 (121,085)
Net cash provided by (used in) investing activities		4,803,692		(4,924,777)		
Net Change in Cash and Cash Equivalents		2,776,870		4,736,927		7,513,797
Cash and Cash Equivalents, Beginning of Year Cash and Cash Equivalents, End of Year	\$	22,002,231 24,779,101	\$	13,450,670 18,187,597	\$	35,452,901 42,966,698
Cash and Cash Equivalents, End of Tear	ψ	24,779,101	Ψ	10,107,397	ψ	42,900,090
Reconciliation of Cash and Cash Equivalents						
Current cash and cash equivalents	\$	24,779,101	\$	-	\$	24,779,101
Current cash and cash equivalents - for debt service		-		1,893,929		1,893,929
Cash and cash equivalents - restricted	\$	-	\$	16,293,668	\$	16,293,668 42,966,698
Total cash and cash equivalents	φ	24,779,101	φ	18,187,597	φ	42,900,098
Reconciliation of Changes in Operating Income						
to Net Cash Provided by (Used In) Operating Activities						
Operating income	\$	1,276,661	\$	(1,865,835)	\$	(589,174)
Adjustments to reconcile changes in operating income to						
net cash provided by (used in) operating activities:						
Depreciation		16,810		-		16,810
Bond issuance cost		-		293,627		293,627
Interest expense		-		4,100,265		4,100,265
Investment interest income		(156,385)		(621,887)		(778,272)
Unrealized gain on investments		(1,501,080)		(2,140,899)		(3,641,979)
Transfers		(1,965,615)		1,965,615		-
Change in operating assets and liabilities:						
Loans receivable		-		(421,140)		(421,140)
Accrued loan interest receivable		2,796		-		2,796
Program fees receivable		24,088		-		24,088
Notes receivable		(38,649)		-		(38,649)
Prepaid expenses		3,852		331		4,183
Accounts payable and other liabilities		173,370		(3,009)		170,361
Deferred outflows of resources for pensions		73,447		-		73,447
Deferred Inflows of resources for pensions		30,673		-		30,673
Net pension liability		40,261		-		40,261
Total adjustments		(3,296,432)		3,172,903		(123,529)
Net Cash Provided (Used) by Operating Activities	\$	(2,019,771)	\$	1,307,068	\$	(712,703)

1. Reporting entity

The Orange County Housing Finance Authority (Authority), a public body corporate and politic with no taxing power, was established on October 13, 1978, by the Board of County Commissioners of Orange County, Florida (Board) in accordance with the Florida Housing Finance Authority Law, Part IV of Chapter 159, *Florida Statutes*. The Authority was created to finance dwelling accommodations for low, moderate and middle-income persons. The Authority is authorized to borrow money through the issuance of bonds, notes or other obligations to finance multifamily housing developments and single family residential housing.

Financial oversight and accountability to the citizens of Orange County is provided by the Board. The Board appoints the Authority members, who serve a term of four years. The Board has the power to remove a member of the Authority from office without cause.

The Authority is a component unit of Orange County, Florida (County) for financial reporting purposes; the Authority has no component units that meet the criteria for inclusion in the Authority's basic financial statements.

Bonds and other obligations issued by the Authority are conduit debt and are payable, both as to principal and interest, solely from the assets of the various programs which are pledged under the resolutions authorizing the particular issues. These issues do not constitute an obligation, either general or special, of the Authority, the state of Florida or of any local government therein. Neither the full-faith, credit and revenues, nor the taxing power of Orange County, the state of Florida or any local government therein, shall be pledged to the payment of the principal or interest on the obligations.

Pursuant to interlocal agreements with the surrounding Florida counties of Seminole, Osceola and Lake, the Authority is also authorized to issue bonds to fund projects located within those counties and to provide mortgage loans under its programs to the residents of those counties.

2. Summary of significant accounting policies

A. Measurement focus, basis of accounting and financial statement presentation

The accounting records of the Authority are organized on the basis of funds as prescribed by accounting principles generally accepted in the United States of America (GAAP) applicable to governments as established by the Governmental Accounting Standards Board (GASB); and when applicable to governmental entities, statements of the Financial Accounting Standards Board (FASB). The operations of each fund are accounted for within a separate set of self-balancing accounts recording cash and other financial resources, together with related liabilities, net position, revenues and expenses.

The Authority accounts for its activities through the use of enterprise funds. Enterprise funds are used to account for activities similar to those found in the private sector, where the determination of a change in financial position is necessary or useful for sound financial administration (business-type activities). Because the Authority has only business-type activities, it is considered to be a special purpose government for financial reporting purposes. As such, the Authority presents its fund activity separately with a total column to denote the financial position, changes in financial position and cash flows at the reporting unit level (the Authority as a whole). All activities are considered to be operating in nature.

The accompanying financial statements present the financial position, changes in financial position and cash flows of the Operating Fund, which reports all of the funds controlled by the Authority, and the Single Family Fund, which accounts for all of the single family bond programs of the Authority. The Operating Fund and Single Family Fund are each considered major funds.

The financial statements are prepared on the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when incurred.

B. Cash and cash equivalents

For purposes of the Statement of Cash Flows, the Authority considers all highly liquid financial instruments with an original maturity of 90 days or less at the time of purchase to be cash equivalents.

C. Investments

Investments in direct obligations of the United States of America or any agency thereof, federal instrumentalities and mutual funds are carried at fair value as determined in an active market. Investments in certificates of deposit are carried at amortized cost.

D. Loans receivable

Loans receivable are carried at original cost, including unamortized discount, less principal collections. Servicing of loans is provided by various approved and qualified private lending institutions and servicing organizations on behalf of the Authority. Servicing costs on single family issues are recorded as a reduction of interest income.

E. Mortgage backed securities (MBS)

The Authority has entered into various investment agreements with the bond trustees (financial institutions) (Bond Trustees) who are custodians of Government National Mortgage Association (GNMA) and Federal National Mortgage Association (FNMA) securities which are collateral on the majority of single-family bonds. These agreements require the Bond Trustees to hold these securities to maturity, thus requiring the GNMA and FNMA securities to be redeemed at their face value. GASB Statement No. 72, *Fair Value Measurement and Application*, requires these MBS to be recorded at fair value, which will reflect current period fluctuations in their value.

F. Allowance for losses on loans and notes receivable

As described in Note 7, the Authority makes loans through its Operating Fund for down payment assistance and to various agencies. These loans have very favorable interest rates and repayment terms. An allowance has been established based upon management's evaluation of the balances therein. These loans are included as notes receivable in the accompanying financial statements.

G. Internal balances

Down payment assistance and bond issuance costs paid for by the Operating Fund on behalf of the single family bond program are presented as internal balances on the Statement of Net Position. Single Family Fund reimbursements of these balances to the Operating Fund are anticipated to result from residual proceeds upon retirement of bonds payable.

H. Interfund transfers

Transfers of resources between funds occur when the custody of the mortgage-backed securities changes due to the retirement of bond issues.

I. Bond discounts and premiums

Discounts and premiums on the sale of bonds are capitalized and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Costs relating to issuing bonds that were paid for through the use of other funding sources are expensed when incurred.

J. Capital assets

Capital assets are stated at historical cost and are depreciated based on various useful lives ranging from 3 to 39 years using the straight-line method. The Authority has established a capitalization threshold for capital assets of \$1,000.

K. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, Deferred Outflows of Resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense until then. The Authority only has one item that qualifies for reporting in this category: It is the contributions made to the pension plan in the 2023 fiscal year.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, Deferred Inflows of Resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The Authority only has one item that qualifies for reporting in this category: It is the deferrals of pension expense that result from the implementation of GASB Statement No. 68 (GASB 68), *Accounting and Financial Reporting for Pensions* – an amendment of GASB 27.

L. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the plan net position of the Florida Retirement System (FRS or the System) and additions to/deductions from FRS' plan net position has been determined on the same basis as they are reported by FRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

M. Fee income

In connection with the administration of its bond programs, the Authority receives various fees from developers for each of the bond issues administered. These fees are based on either a percentage of bonds, mortgage loans or GNMA certificates outstanding or a certain dollar amount, as provided for in the bond issue documents and recognized as income in the year for which they are assessed. The portion of these fees assessed for the Authority's operating costs is recognized in the Operating Fund. In addition to these fees, the Authority receives the residual, if any, of single family project funds upon full payment of the bonds.

N. Interest Income

Interest on mortgage loans and investments is recognized as income when earned. Interest on mortgage loans is recorded net of service fees.

O. General and administrative expenses

The Single Family Fund recognizes various trustee costs and operating expenses as general and administrative expenses.

Operating Fund general and administrative expenses represent the Authority's operating costs.

P. Income taxes

The Authority is exempt from income taxes; therefore, no provision for tax liability has been included in the Authority's financial statements.

The Authority's Forms 8038 filed in connection with its bond issues, and payroll tax returns, are subject to examination by the IRS, generally for three years after they were filed.

Q. Use of restricted resources

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

R. Net position

Net investment in capital assets includes the Authority's capital assets, net of the accumulated depreciation on those assets.

Restricted net position is used to indicate a segregation of a portion of net position equal to the assets restricted for meeting various covenants as defined in the bond indentures or other laws or regulations. Unrestricted net position relates to that portion of net position not restricted for the purposes defined above.

S. Use of estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

3. Recently issued accounting standards

During 2023, the Authority implemented GASB Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit

debt obligations; and improving required note disclosures. The effects of the implementation can be seen in Note 13, Bonds Payable.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. Although effective for the year ended September 30, 2023, it is management's opinion that this standard does not have a material impact on the Authority's financial position.

GASB Statement No. 99, *Omnibus 2022*. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB statements and (2) accounting and financial reporting for financial guarantees. GASB Statement No. 99 was issued In April 2022 and was effective upon issuance except for requirements related to leases, private-public and public-public partnership arrangements (PPPs), and SBITAs which are effective for the year ended September 30, 2023, and requirements related to financial guarantees and the classification and reporting of derivative instructions within the scope of Statement No. 53 which are effective for the year ended september 30, 2024. It is management's opinion that this standard does not have a material impact on the Authority's financial position.

GASB Statement No. 100, Accounting Changes and Error Corrections – An amendment of GASB Statement No. 62. The primary objective of this statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this statement are effective for the year ended September 30, 2024. The Authority has elected not to early implement this statement and has not yet determined the impact it will have on the financial statements.

GASB Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain required disclosures. The requirements of this statement are effective for the year ended September 30, 2025. The Authority has elected not to early implement this statement and has not yet determined the impact it will have on the financial statements.

GASB Statement No. 102, *Certain Risk Disclosures*. The objective of this Statement is to provide users of government financial statements with information about risks related to a government's vulnerabilities due to certain concentrations or constraints that is essential to their analyses for making decisions or assessing accountability. The requirements of this statement are effective for the year ended September 30, 2025. The Authority has elected not to early implement this statement and has not yet determined the impact it will have on the financial statements.

4. Description of programs

A. Single family programs

The single family programs have issued the following:

• Single Family Bond Issues 1980; 1982 Series A; 1983 Series A; 1984 Series A; and 1985 Series A

The proceeds of the bonds were used primarily to purchase mortgage loans from certain qualified lending institutions on single-family residences for persons of low to moderate income in Orange County, Florida.

The Program also issued the following:

- Single Family Housing Revenue Bonds 1987 Series A, B, C, D, E, F; 1988 Series A; 1989 Series A, B, C, D, E; 1990 Series A; 1991 Series A; 1992 Series A, B; 1994 Series A; Series 1994; Series 1995; 1996 Series A, B; 1997 Series A, B; 2001 Series A-1 (AMT), A-2 (ST AMT), A-3 (Taxable); and 2002 Series A (AMT)
- Homeowner Revenue Bonds 1998 Series A-1 (AMT), A-2 (Taxable); 1999 Series A-1 (AMT), A-2 (Non-AMT), A-3 (Short-term AMT), A-4 (Taxable); 2000 Series A-1 (AMT), A-2 (Short-term AMT), A-3 (Taxable), B-1 (AMT), B-2 (Short-term AMT), B-3 (Taxable); 2001 Series A-1 (AMT), A-2 (Short-term AMT), A-3 (Taxable); 2002 Series A (AMT); 2002 Series B (AMT); 2003 Series A (AMT); and 2004 Series A (AMT)
- Homeowner Revenue Bonds 2001 Series C-1 (AMT), Series C-2 (Variable Rate AMT), Series C-3 (Non-AMT), and Series C-4 (Taxable)
- Homeowner Revenue Bonds 2006 Series A-1 (AMT), and Series A-2 (AMT)
- Homeowner Revenue Bonds 2007 Series A (AMT), and Series B (AMT)
- Homeowner Mortgage Revenue Bonds, NIBP 2009 Series (Multi-County Program)
- Homeowner Mortgage Revenue Bonds, NIBP 2009 Series B (Non-AMT) and 2011 A (Non-AMT) (Multi-County Program)
- Homeowner Mortgage Revenue Bonds, NIBP 2009 Series C (Non-AMT) and 2011 B (Non-AMT) (Multi-County Program)
- Homeowner Revenue Bonds 2013 Series A Taxable (Multi-County Program) Refunding Bonds
- Homeowner Revenue Bonds 2014 Series A (Non-AMT)(Multi-County Program)
- Homeowner Revenue Bonds 2017 Series A (Non-AMT)(Multi-County Program)
- Homeowner Revenue Bonds 2018 Series A (Non-AMT)(Multi-County Program)
- Homeowner Revenue Bonds 2020 Series A (Non-AMT)(Multi-County Program)
- Homeowner Revenue Bonds 2020 Series B (Federally Taxable Pass-Through)(Multi-County Program)
- Homeowner Revenue Bonds 2023 Series A (Non-AMT Multi-County Program)

The proceeds of the bonds are used primarily to purchase GNMA certificates to the extent mortgage loans are originated by participating lenders. The mortgage loans are intended for single family residences for persons of low to moderate income in Orange, Seminole, Lake and Osceola Counties, Florida.

B. Operating

The Authority's operating fund collects program fees from the various bond issues. Expenses are those incurred in operating the Authority, which are determined by budgetary restrictions imposed by the Board of Directors. The operating fund also makes second and third mortgage loans used for down payment assistance as well as loans to various agencies that assist in providing housing for handicapped, homeless and low-income people in the area served by the Authority. These loans are typically non-interest bearing or have interest rates substantially below the prevailing market rate and include other favorable terms of repayment.

5. Cash, cash equivalents and investments

At September 30, 2023, the Authority had the following cash, cash equivalents and investments:

		Maturity (Years)		
Operating fund				
Bank deposits U.S. Bank Money Market Account	\$	12,972,274 11,806,827	NA NA	NA NA
Total operating fund cash and cash equivalents	\$	24,779,101		
Single Family fund US Bank Money Market 5-CT	\$	7,985,565	Aa1/P-1	- 00 dava
First American Government Obligations	Þ	10,202,032	Aai/P-1 Aaa-mf	< 90 days < 90 days
Total single family fund cash and cash equivalents	\$	18,187,597		

Bank deposits are secured as provided by Chapter 280, *Florida Statutes*. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida, and creates the Public Deposits Trust Fund, a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a default or insolvency has occurred. At September 30, 2023, all of the Authority's bank deposits were in qualified public depositories.

Certain of the Authority's investments are subject to credit risk, interest rate risk and concentration of credit risk considerations, as defined by GASB 40. Cash equivalents are not exposed to credit risk, as defined by GASB 40.

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. GASB 40 requires the disclosure of investments in any one issuer that represent 5% or more of total investments. Investments issued by or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools and other pooled investments are exempt from this requirement. As of September 30, 2023, the Authority's Operating Fund had no investments which are subject to concentration of credit risk disclosure requirements.

Fair value measurements

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that Government Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. The Authority's financial instruments measured and reported at fair value are classified according to the following hierarchy:

Level 1 – Unadjusted quoted prices for identical assets or liabilities in active markets that the Authority has the ability to access at the measurement date.

Level 2 – Inputs are based on significant observable inputs, including unadjusted quoted market prices for similar assets and liabilities in active markets, unadjusted quoted prices for identical or similar assets or liabilities in markets that are not active, or inputs other than quoted prices that are observable for the asset or liability.

Level 3 – Inputs that are unobservable for the asset or liability and include situations where there is little, if any, market activity for the asset or liability.

The categorization of financial instruments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk. The US Treasury Note and S&L Government Certificate classified as Level 1 of the fair value hierarchy are valued using quoted market prices in active markets. We believe the market is an actively traded market given the high level of daily trading volume. The mortgage backed securities and Guaranteed Investment Contracts classified as Level 2 of the fair value hierarchy are valued using prices quoted in active markets for similar securities.

	Fair Value		Level 1		Level 2		Level 3	
Operating Fund								
Mortgage backed securities	\$	10,684,400	\$	-	\$	10,684,400	\$	-
Total Operating Fund		10,684,400		-		10,684,400		-
Single Family Fund								
Mortgage backed securities		38,777,483		-		38,777,483		-
Total Single Family Fund		38,777,483		-		38,777,483		-
Total Financial Instruments by Fair Value Level	\$	49,461,883	\$	-	\$	49,461,883	\$	-

Operating Fund Investment Risk Mitigation Policies

The Operating Fund investment policy limits maturities of direct obligations of the United States of America, any agency thereof, and federal instrumentalities to two years from the date of purchase, limits investments in money market mutual funds to those with weighted average maturities of 90 days or less, and limits maturities of certificates of deposit to one year.

The Authority manages credit risk in its Operating Fund by limiting investments authorized to direct obligations of the United States of America or any agency thereof, federal instrumentalities, interest-bearing time or demand deposits with any qualified depository institution and money market mutual funds registered under the Federal Investment Company Act of 1940 and with credit quality ratings equivalent to or better than Standard & Poor's rating of AAAm or the equivalent by another rating agency.

In the Operating Fund, the Authority manages concentration of credit risk by diversification of its investment portfolio to minimize the impact of potential losses from one type of security or individual issuer. In addition, the Authority invests in investments issued by or explicitly guaranteed by the U.S. Government.

Single Family Fund

Credit quality ratings, weighted average maturities and concentration of credit risk permitted for

single family investments are based on policies provided in respective trust indentures, which vary among projects. Such investments are made at the direction of trustees based on the underlying trust indenture policies.

6. Mortgage backed securities

At September 30, 2023, mortgage backed securities consisted of investments in the following securities with maturity dates ranging from years 2030 to 2053.

	Operating Fund		Single Family Fund			Total
Federal Home Loan Mortgage Corporation Federal National Mortgage Association	\$	502,282 223,838	\$	-	\$	502,282 223,838
Government National Mortgage Association		9,958,280		38,777,483	2	18,735,763
	\$	10,684,400	\$	38,777,483	\$ 4	19,461,883

In connection with the retirement of certain single family mortgage revenue bond programs, the Authority has transferred residuals consisting in part of mortgage backed securities from the Single Family Fund to the Operating Fund.

Operating fund mortgage backed securities include \$702,316 held as collateral by Federal Home Loan Bank.

The mortgage backed securities are valued at fair value and bear interest at various rates ranging from 3.50% to 5.490%.

7. Loans receivable

Single family mortgage loans receivable of \$1,017,399, relate to down payment assistance loans issued during 2006 and 2007 in amounts up to \$35,000 per household and down payment assistance loans issued during 2007 through 2011 in amounts up to \$10,000 per household. These loans are secured by second mortgages and, in the opinion of management do not have a material exposure to loss.

8. Notes receivable

Notes receivable of the Operating Fund are summarized as follows at September 30, 2023:

\$78,929 fifth mortgage loan, secured by property, \$254 due monthly	\$ 53,103
Down payment assistance notes receivable, secured by property, issued from 1991 through 1997	282,927
Down payment assistance notes receivable, secured by property, issued from 2006 through 2011	1,042,059
Down payment assistance notes receivable, secured by property, issued since 2014	2,730,108
Other notes receivable, secured by property, primarily due 2030	 1,302,584
Subtotal Less allowance for losses on notes receivable Total	\$ 5,410,781 (1,697,854) 3,712,927

Due to the nature of these notes and the repayment terms, substantially all are considered to be long term receivables for financial reporting purposes.

Down payment assistance ("DPA") notes issued from 1991 through 1997 were in amounts up to \$2,500 per household and are due after the first mortgage has been paid in full. An allowance has been established for approximately \$282,927 of these DPA notes. DPA notes issued from 2006 through 2011 were in amounts up to \$10,000 per household with varying repayment terms allowing for repayments on some notes to be deferred up to 5 years from the date of issuance. An allowance has been established for approximately \$1,414,927 of these DPA notes, which equates to the amount of loans for which foreclosure notices have been received. It is reasonably possible that a change in this estimated allowance may occur in the near term; however, an estimate of possible additional valuation allowance for these notes, if any, cannot be made. All of the DPA notes are secured by second or third mortgages.

Other notes receivable consist of three notes made to entities associated with multifamily housing projects, secured by property and expected to be fully collectable.

9. Interfund transfers

The Authority reports interfund transfers between the Operating Fund and Single Family Fund. In 2023, the net activity of \$1,965,515 interfund transfers were between the Single Family Custody Account in the Operating Fund and the 2014 A, 2020 A/B and 2023A Single Family Bonds in the Single Family Bond Fund.

10. Capital assets

Capital assets of the Operating Fund are summarized as follows at September 30, 2023:

	Balance 10/1/2022		Additions		Deletions		Balance 9/30/2023	
Land	\$	112,000	\$	-	\$	-	\$	112,000
Building		411,671		-		-		411,671
Furniture and fixtures		128,405		4,695		-		133,100
Less accumulated depreciation		(408,612)		(14,454)		-		(423,066)
Total capital assets, net	\$	243,464	\$	(9,759)	\$	_	\$	233,705

11. Accounts payable and other liabilities

	(Operating Fund	Single Family Fund	 Total
Program fee payable	\$	-	\$ 16,898	\$ 16,898
Hannibal Square Collateral		202,252		202,252
Unearned revenue		165,883	-	165,883
Payroll and related liabilities		308,005	-	308,005
Accounts payable		8,854	 -	8,854
	\$	684,994	\$ 16,898	\$ 701,892

12. Collateralized Bank Loan

In 2017, the Authority entered into a \$20 million limited line of credit agreement with the Federal Home Loan Bank (Bank) to provide financing for the support of the Single-Family Program. All advances under this agreement are fully collateralized with pledged mortgage backed securities.

At September 30, 2023, the amount pledged for advances was \$7,407,390 made up of FNMA and GNMA securities with rates ranging from 3.50% to 5.49%, maturity dates ranging from 2037 to 2046 and pledge dates ranging from 2016 to 2017. The market value of these securities held in safekeeping by the bank at September 30, 2023 was \$702,316.

The ending balance of the line of credit at September 30, 2023 is \$0.

13. Bonds payable

Bonds are issued in the form of serial, term and capital appreciation bonds and are both taxable and tax-exempt depending on the particular terms of the issue. The annual percentage rate, maturity, principal balance outstanding and other information relating to bond and notes indebtedness at September 30, 2023 were as follows:

		Annual		Principal		
		Percentage	Principal	Balance		Current
Series	 Туре	Rate	Maturity	Outstanding		Portion
Single Family Bonds:	 					
2014 A	Serial	3.000	2024	5,000	1)	5,000
2014 A	Term	3.550-4.000	2030-2040	205,000		-
2017 A	Serial	1.950-2.750	2024-2028	315,000	2)	-
2017 A	Term	3.150-4.000	2032-2040	5,080,000		-
2018 A	Serial	2.800-3.600	2024-2030	350,000	3)	75,000
2018 A	Term	3.850-4.250	2033-2049	6,170,000		-
2020 A & 2020 B	Serial	0.850-2.100	2024-2032	1,160,000	4)	120,000
2020 A & 2020 B	Term	1.650-3.000	2035-2050	13,094,029		-
2023 A	Serial	3.150-3.500	2024-2031	2,045,000	5)	215,000
2023 A	Term	3.500-5.500	2023-2054	12,900,000		-
Total Single Family Bonds Payable:				41,324,029		415,000
1) Net of unamortized premium of	\$ (486,569)	SERIES 2014 A				
2) Net of unamortized premium of	(568,281)	SERIES 2017 A				
3) Net of unamortized premium of	(424,607)	SERIES 2018 A				
4) Net of unamortized premium of	(243,661)	SERIES 2020 A				
5) Net of unamortized premium of	(505,973)	SERIES 2023 A				

\$ (2,229,091)

Scheduled principal and interest payments commencing October 1, 2023, are as follows

		Donus I	ayable		
Fiscal Year Ending September 30,		Principal		Interest	Total
2024	\$	415,000	\$	1,478,929	\$ 1,893,929
2025		485,000		1,468,230	1,953,230
2026		505,000		1,455,671	1,960,671
2027		515,000		1,442,400	1,957,400
2028		505,000		1,428,640	1,933,640
2029-2033		1,915,000		6,968,590	8,883,590
2034-2038		2,460,000		6,561,898	9,021,898
2039-2043		6,020,000		5,652,914	11,672,914
2044-2048		4,270,000		4,573,907	8,843,907
2049-2053		17,039,029		2,627,322	19,666,351
2054		7,195,000		395,725	7,590,725
Total Bonds and Notes Outstanding		41,324,029		34,054,226	75,378,255
Unamortized Premium, net		2,229,091		-	2,229,091
Total	\$	43,553,120	\$	34,054,226	\$ 77,607,346

Assets of the various programs are pledged for payment of principal and interest on the

applicable bonds. Each issue is collateralized by a separate collateral package. In addition, certain assets are further restricted for payment of interest and principal in the event that the related debt service and other available funds are insufficient.

Provisions of the bond resolutions provide for various methods of redemption. Bonds are to be redeemed at par, primarily from prepayments of mortgage loans securing the issues, from unexpended bond proceeds and excess program revenues. Bonds are generally redeemable at the option of the Authority at premiums ranging up to 6%. Certain term bonds require mandatory sinking fund payments for their redemption.

The Authority also issues bonds that provide financing for the acquisition, construction and rehabilitation for multifamily housing for low-income renters. The properties financed are pledged as collateral, and the bonds are payable solely from payments on the underlying mortgage or promissory notes. These multifamily bonds do not constitute a debt or pledge of the faith and credit of the Authority. As a result of the Authority adopting GASB Statement No. 91, Conduit Debt Obligations, effective October 1, 2022, \$487,457,549 of multifamily program assets and \$488,292,076 of multifamily liabilities have been excluded from the accompanying financial statements. At September 30, 2023, the multifamily bonds and notes have an aggregate outstanding principal amount payable of \$374,947,887.

14. Changes in long-term debt

Long-term debt is summarized as follows at September 30, 2023:

		Balance	Balance				Balance				
	Oct	ober 1, 2022*	A	dditions	R	eductions	Septe	ember 30, 2023	Curr	ent Portion	
Operating Fund											
Net pension liability	\$	845,811	\$	458,130	\$	(417,869)	\$	886,072	\$	-	
Single Family Fund											
Bonds payable		30,855,567	1	5,450,973	_	(2,753,420)		43,553,120		415,000	
Total long-term debt	\$	31,701,378	\$ 1	5,909,103	\$	(3,171,289)	\$	44,439,192	\$	415,000	

*Restated for implementation of GASB 91, Conduit Debt Obligations

15. Net position

Restricted net position

Pursuant to various trust indentures and loan agreements, upon satisfaction of all bondholder indebtedness and payment of all authorized expenses, any remaining funds are disbursed to the Authority or the respective developer as described in each trust indenture or loan agreement.

The following is a summary of restricted assets, liabilities, and net position as of September 30, 2023:

Total restricted cash & cash equivalents	\$ 18,187,597
Total restricted current assets	220,633
Total restricted noncurrent assets	 39,794,882
Total restricted assets	58,203,112
Total current liabilities payable from restricted assets	470,461
Total noncurrent liabilities payable from restricted assets	 60,323,636
Total restricted liabilities payable from restricted assets	60,794,097
Total restricted net position	\$ (2,590,985)

Unrestricted net position

Unrestricted net position represents all resources not included in the other components of net position. At September 30, 2023, \$20,000 of the Authority's Operating Fund unrestricted net position has been designated as a general contingency account.

16. Retirement plans

Florida Retirement System:

<u>General Information</u> - All of the Authority's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (SBA). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site: www.dms.myflorida.com/workforce_operations/retirement/publications.

Pension Plan

<u>Plan Description</u> - The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees.

<u>Benefits Provided</u> - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average

compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Pension Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants

<u>Contributions</u> - Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, respectively, were as follows: Regular—10.19% and 11.51%; Special Risk Administrative Support—36.93% and 37.76%; Special Risk—26.11% and 30.61%; Senior Management Service—29.85% and 32.46%; Elected Officers'—55.28% and 56.62%; and DROP participants—16.94% and 19.13%. Added to these employer rates from October 1, 2022 through June 30, 2023 through September 30, 2023, respectively, include the 1.66% and 2.00% contribution for HIS and the assessment of 0.06 % for administration of the Pension Plan.

The Authority's contributions to the Pension Plan totaled \$60,090 for the fiscal year ended September 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2023, the Authority reported a liability of \$497,728 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportionate share of the net pension liability was based on the Authority's 2022-2023 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2023, the Authority's proportionate share was 0.001249103%, which was a decrease of 0.000266935% from its proportionate share measured as of June 30, 2022.

For the fiscal year ended September 30, 2023, the Authority recognized Pension Plan pension expense of \$60,006. In addition, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	O	eferred outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience Change of assumptions	\$	46,732 32,446	\$	-	
Net difference between projected and actual earnings on Pension Plan investments		20,786		-	
Changes in proportion and differences between Authority Pension Plan contributions and proportionate share of contributions		-		45,932	
Authority Pension Plan contributions subsequent to the measurement date		14,033		-	
Total	\$	113,997	\$	45,932	

The deferred inflows of resources related to the Pension Plan, totaling \$14,033 resulting from Authority contributions to the Pension Plan subsequent to the measurement date, will be recognized as a reduction to the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending		
September 30:	A	mount
2024	\$	9,009
2025		(10,102)
2026		21,230
2027		56,481
2028		(11,766)
Thereafter		(10,820)
Total	\$	54,032

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Discount rate and long-term	
expected rate of return	6.70 percent

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The mortality assumption was based on the PUB-2010 base table, projected generationally with Scale MP-2018 details.

The long-term expected rate of return assumption of 6.70 percent consists of two building block components: 1) an inferred real (in excess of inflation) return of 4.20 percent, which is consistent with the 4.48 percent real return from the capital market outlook model developed by the FRS consulting actuary, Milliman; and 2) a long-term average annual inflation assumption of 2.40 percent as adopted in October 2023 by the FRS Actuarial Assumption Conference. In the opinion of the FRS consulting actuary, both components and the overall 6.70 percent return assumption were determined to be reasonable and appropriate per Actuarial Standards of Practice. The 6.70 percent reported investment return assumption is the same as investment return assumption chosen by the 2022 FRS Actuarial Assumption Conference for funding policy purposes.

For reference, the table below contains a summary of Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

		Annual	Compound Annual	
	Policy	Arithmetic	(Geometric)	Standard
Asset Class	Allocation *	Return	Return	Deviation
Cash	1.0%	2.9%	2.9%	1.1%
Fixed Income	19.8%	4.5%	4.4%	3.4%
Global Equity	54.0%	8.7%	7.1%	18.1%
Real Estate	10.3%	7.6%	6.6%	14.8%
Private Equity	11.1%	11.9%	8.8%	26.3%
Strategic Investments	3.8%	6.3%	6.1%	7.7%
Total	100.0%			
Assumed Inflation - Mean			2.4%	1.4%

*As outlined in the FRS Pension Plan's investment policy available from Funds We Manage on the SBA's website at www.sbafla.com.

Discount Rate - The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return. The 6.70 percent rate of return assumption used in the June 30, 2023 calculations was determined by the consulting actuary, Milliman, to be reasonable and appropriate per Actuarial Standard of Practice Number 27 (ASOP 27). For additional information regarding the depletion date

projection, refer to the 2023 GASB 67 Supplement to the FRS Actuarial Valuation available from Valuations on Publications page of the Division of Retirement's website at www.frs.myflorida.com.

Sensitivity of the Authority's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the Authority's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower, 5.70%, or one percentage point higher, 7.70%, than the current rate:

	Current Discount					
	1% Decrease (5.70%)		Rate (6.70%)		1% Increase (7.70%)	
Authority's proportionate share of the net						
pension liability	\$	850,221	\$	497,728	\$	202,826

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u>- At September 30, 2023, the Authority reported payables of \$0 for outstanding contributions required for the year.

HIS Plan

<u>Plan Description</u> - The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> - For the fiscal year ended September 30, 2023, eligible retirees and beneficiaries received a monthly HIS Plan payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS Plan payment of \$45 and a maximum HIS Plan payment of \$225 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> - The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2023, the HIS Plan contribution for the fiscal year was 1.66%. The Authority contributed 100% of its statutorily required contributions for the current and preceding four years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The Authority's contributions to the HIS Plan totaled \$16,085 for the fiscal year ended September 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2023, the Authority reported a liability of \$388,344 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was also determined by an actuarial valuation as of that date. The Authority's proportionate share of the net pension liability was based on the Authority's 2022-23 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2023, the Authority's proportionate share was 0.002445288%, which was a decrease of 0.000214586% from its proportionate share measured as of June 30, 2022.

For the fiscal year ended September 30, 2023, the Authority recognized HIS Plan pension expense of \$140,442. In addition, the Authority reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual experience	\$	4,773	\$	-	
Change of assumptions		-		23,442	
Net difference between projected and actual earnings on HIS Plan investments		201		-	
Changes in proportion and differences between Authority HIS Plan contributions and proportionate share of contributions		-		22,920	
Authority HIS Plan contributions subsequent to the measurement date		4,653		-	
Total	\$	9,627	\$	46,362	

The deferred outflows of resources related to the HIS Plan, totaling \$4,653 resulting from Authority contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending			
September 30:	Amount		
2024	\$	(8,773)	
2025		(4,395)	
2026		(8,983)	
2027		(6,520)	
2028		(7,749)	
Thereafter		(4,968)	
Total	\$	(41,388)	

<u>Actuarial Assumptions</u> - The total pension liability as of June 30, 2023, were based on certain results of an actuarial experience study of the FRS for the period July 1, 2013 – June 30, 2018.

Inflation Salary increases Municipal bond rate 2.40 percent3.25 percent, average, including inflation3.65 percent

The same demographic and pay-related assumptions that were used in the Florida Retirement System Actuarial Valuation as of July 1. 2023, ("funding valuation") were used for the HIS program, unless otherwise noted. In a given membership class and tier, the same assumptions for both Investment Plan (IP) members and for FRS Pension Plan members were used.

The mortality assumption was based on the PUB-2010 base table, projected generationally with Scale MP-2018 details.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 3.65%. In general, the discount rate for calculating the total pension liability under GASB 67 is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the FRS Actuarial Assumption Conference.

<u>Sensitivity of the Authority's Proportionate Share of the Net Position Liability to Changes in the</u> <u>Discount Rate</u> - The following represents the Authority's proportionate share of the net pension liability calculated using the discount rate of 3.65% as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower, 2.65%, or one percentage point higher, 4.65%, than the current rate:

				Current Discount			
	1% Decrease (2.65%)		Rate (3.65%)		1% Increase (4.65%)		
Authority's proportionate share of the net pension liability	\$	443,040	\$	388,344	\$	343,005	

<u>HIS Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the HIS Plan</u>- At September 30, 2023, the Authority reported payables of \$0 for outstanding contributions required for the year.

Investment Plan

The SBA administers the defined contribution plan, qualified under Section 401(a) of the Internal Revenue Code, officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to
Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Notes to the Financial Statements For the Year Ended September 30, 2023

participate in the Investment Plan in lieu of the FRS defined benefit plan. Authority employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

Allocations to the investment member's accounts during the 2022-23 fiscal year, as established by Section 121.72, *Florida Statutes*, are based on a percentage of gross compensation, by class, as follows: Regular class 9.30%, Special Risk Administrative Support class 10.95%, Special Risk class 17.00%, Senior Management Service class 10.67% and County Elected Officers class 14.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Authority.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lumpsum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The Authority's Investment Plan pension expense totaled \$73,145 for the fiscal year September 30, 2023.

<u>Payables to the Investment Plan</u>- At September 30, 2023, the Authority reported payables of \$0 for outstanding contributions required for the year.

17. Deferred compensation plan

The Authority participates in a deferred compensation plan available under Internal Revenue Code Section 457(b) (Plan). Plan assets are held in trust for the exclusive benefit of the plan participants and their beneficiaries. The Authority is required to contribute on behalf of each

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Notes to the Financial Statements For the Year Ended September 30, 2023

participant 5% of earnings for the plan year. Participants may select additional individual levels of contributions (not to exceed maximum contribution limits established by the Internal Revenue Service.) Plan assets are managed by Voya Financial. The Authority has no management control over the assets of the Plan. Accordingly, the assets of the Plan are not included in these financial statements. For the year ended September 30, 2023, the Authority contributed \$47,813 to the Plan.

18. Commitments and contingencies

In 1995, as part of the Single Family Housing Revenue Bond Series 1994 (1994 Bonds), the trustee for the 1994 Bonds received \$675,000 in exchange for an agreement whereby the trustee for the 1994 Bonds will remit an amount equal to 6.0689655% of each interest payment received by the trustee on GNMA certificates to a third party. During the year ended September 30, 2023, the Authority remitted \$183 under such agreement.

19. Risk management

The Authority is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the Authority purchases commercial insurance. No settlements in excess of claims have been incurred in the past three fiscal years. The Authority's health insurance is covered by Orange County, Florida's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payment.

20. Subsequent events

During the period October 1, 2023 through January 15, 2024, pursuant to various trust indentures, bonds in the aggregate amount of \$340,853 were called for redemptions. The bonds were called at a redemption price equal to par value plus accrued interest.

Bond Calls:

		Re	demption		
Date Called	Redemption		Amount	Program	Series
10/01/23	Partial	¢	124.958	Homeowner Revenue Bonds	Series 2020 B (Federally Taxable) (Multi County Program)
11/01/23	Partial	φ	124,930	Homeowner Revenue Bonds	Series 2020 B (Federally Taxable) (Multi County Program)
12/01/23	Partial		12,563	Homeowner Revenue Bonds	Series 2020 B (Federally Taxable) (Multi County Program)
01/01/24	Partial		315,744	Homeowner Revenue Bonds	Series 2020 B (Federally Taxable) (Multi County Program)
Total Re	demptions	\$	465,811		

Management has evaluated subsequent events through January 31, 2024, the date on which the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Schedule of Proportionate Share of the Net Pension Liability Florida Retirement System Pension Plan Last Ten Fiscal Years*

		2023		2022		2021		2020		2019		2018		2017		2016		2015		2014
Authority's proportion of the net pension liability (asset)	0.00	1249103%	0.0	01516038%	0.00)1383523%	0.00	01108586%	0.00	01175885%	0.00)2178499%	0.00)2049555%	0.00	2133429%	0.00	2358959%	0.00)2017176%
Authority's proportionate share of the net pension liability (asset)	\$	497,728	\$	564,088	\$	104,509	\$	480,477	\$	404,958	\$	656,175	\$	606,453	\$	538,693	\$	304,691	\$	123,077
Authority's covered payroll	\$	978,561	\$	945,697	\$	960,686	\$	915,222	\$	890,764	\$	982,896	\$	916,210	\$	800,090	\$	796,811	\$	731,037
Authority's proportionate share of the net pension liability (asset) as a percentage of its covered payroll		50.86%		59.65%		10.88%		52.50%		45.46%		66.76%		66.19%		67.33%		38.24%		99.00%
Plan fiduciary net position as a percentage of the total pension liability		82.38%		82.89%		96.40%		78.85%		82.61%		84.26%		83.89%		84.88%		92.00%		96.09%

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Schedule of Contributions Florida Retirement System Pension Plan Last Ten Fiscal Years*

		2023		2022		2021		2020		2019		2018		2017		2016		2015	_	2014
Contractually required contribution	s	60,090	s	64,682	s	52,708	s	36,833	s	38,481	s	62,085	s	53,355	s	52,027	s	57,513	s	44,185
Contributions in relation to the contractually required																				
contribution	S	(60,090)	S	(84,892)	S	(52,708)	S	(36,833)	S	(38,481)	S	(62,085)	S	(53,355)	S	(52,027)	S	(57,513)	S	(44, 185)
Contribution deficiency (excess)	s	-	s	-	s	-	S	-	S	-	s	-	s	-	s	-	s	-	s	-
Authority's covered payroll	s	978,581	s	945,697	s	960,686	s	915,222	s	890,764	s	982,896	s	916,210	s	800,090	s	796,811	s	731,037
Contributions as a percentage of covered payroll		6.14%		6.84%		5.49%		4.02%		4.09%		6.32%		5.82%		6.50%		7.22%		6.04%

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Schedule of Proportionate Share of the Net Pension Liability Florida Retirement System Health Insurance Subsidy Last Ten Fiscal Years*

		2023		2022		2021		2020		2019		2018		2017		2016		2015		2014
Authority's proportion of the net pension liability (asset)	0.00	2445288%	0.0	02659875%	0.0	02653115%	0.0	02594312%	0.0	02632276%	0.0	02980015%	0.0	02600868%	0.00	02614177%	0.00	2560091%	0.00	2360065%
Authority's proportionate share of the net pension liability (asset)	\$	388,344	\$	281,723	\$	325,444	\$	316,761	\$	294,525	\$	315,408	\$	278,097	\$	304,671	\$	261,089	\$	220,672
Authority's covered payroll	\$	978,561	\$	945,697	\$	960,686	\$	915,222	\$	890,764	\$	982,896	\$	916,210	\$	800,090	\$	796,811	\$	731,037
Authority's proportionate share of the net pension liability (asset) as a percentage of its covered payroll		39.69%		29.79%		33.88%		34.61%		33.06%		32.09%		30.35%		38.08%		32.77%		30.19%
Plan fiduciary net position as a percentage of the total pension liability		4.12%		4.81%		3.56%		3.00%		2.63%		2.15%		1.64%		0.97%		0.50%		0.99%

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Schedule of Contributions Florida Retirement System Health Insurance Subsidy Last Ten Fiscal Years*

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	 2023	 2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	 2014
Contractually required contribution	\$ 16,085	\$ 16,094	\$ 15,595	\$ 14,950	\$ 14,617	\$ 16,161	\$ 13,765	\$ 13,399	\$ 9,786	\$ 8,085
Contributions in relation to the contractually required contribution	\$ (16,085)	\$ (16,094)	\$ (15,595)	\$ (14,950)	\$ (14,617)	\$ (16,161)	\$ (13,765)	\$ (13,399)	\$ (9,786)	\$ (8,085)
Contribution deficiency (excess)	\$ -	\$ 	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 	\$ 	\$
Authority's covered payroll	\$ 978,561	\$ 945,697	\$ 960,686	\$ 915,222	\$ 890,764	\$ 982,896	\$ 916,210	\$ 800,090	\$ 796,811	\$ 731,037
Contributions as a percentage of covered payroll	1.64%	1.70%	1.62%	1.63%	1.64%	1.64%	1.50%	1.67%	1.23%	1.11%

SUPPLEMENTAL BOND PROGRAM STATEMENTS

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Supplemental Schedule of Bond Program Statements of Net Position September 30, 2023

Assets	Multifa Fui	-	Sir	ngle Family Fund		Total
Current assets:						
Restricted cash and cash equivalents	\$	908,724	\$	1,893,929	\$	2,802,653
Accrued loan interest		855,937		-		855,937
Accrued investment interest		101,344		216,885		318,229
Prepaid expenses		-		3,748		3,748
Total current assets	1	,866,005		2,114,562		3,980,567
Noncurrent assets:						
Restricted cash and cash equivalents	53	,330,034		16,293,668		69,623,702
Mortgage backed securities		,658,156		38,777,483		55,435,639
Loans receivable-net	415	,603,354		1,017,399		416,620,753
Total noncurrent assets	485	,591,544		56,088,550		541,680,094
Total assets	487	,457,549		58,203,112		545,660,661
Liabilities Current liabilities:						
Accounts payable and other liabilities		,028,730		16,898		23,045,628
Accrued interest payable		,046,662		123,563		1,170,225
Third party loans	89	,268,797		-		89,268,797
Note payable, current portion		994,653		-		994,653
Bonds payable, current portion		-		415,000		415,000
Total Current Liabilities	114	,338,842		555,461		114,894,303
Noncurrent Liabilities: Due to other funds		_		17,100,516		17,100,516
Notes payable	78	,552,705		-		78,552,705
Bonds payable-net		,400,529		43,138,120		338,538,649
Total Noncurrent Liabilities		,953,234		60,238,636		434,191,870
Total Liabilities		,292,076		60,794,097		549,086,173
Net Position						
Unrestricted		(831 507)		(2 500 095)		(3 175 517)
Total net position		(834,527) (834,527)	\$	(2,590,985) (2,590,985)	\$	(3,425,512) (3,425,512)
Total her position	ψ	(004,021)	ψ	(2,030,300)	ψ	(3,423,312)

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Supplemental Schedule of Bond Program Statements of Revenues, Expenses and Changes in Net Position For the Year Ended September 30, 2023

	Multifamily Fund	Single Family Fund	Total
Operating Revenues			
Investment income	\$ 903,916	\$ 621,887	\$ 1,525,803
Net increase in fair value of investments	2,252,954	2,140,899	4,393,853
Interest on loans	21,854,196	-	21,854,196
Fee income and other revenue	33,563,841	271	33,564,112
Total operating revenues	58,574,907	2,763,057	61,337,964
Operating Expenses			
Interest	13,958,973	4,100,265	18,059,238
Bond issuance cost	-	293,627	293,627
General and administrative	17,547,045	235,000	17,782,045
Total operating expenses	31,506,018	4,628,892	36,134,910
Operating loss	27,068,889	(1,865,835)	25,203,054
Transfers in	-	12,955,060	12,955,060
Transfers out	-	(10,989,445)	(10,989,445)
Total Transfers	-	1,965,615	1,965,615
Changes in Net Position	27,068,889	99,780	27,168,669
Net Position, Beginning of Year	(27,903,416)	(2,690,765)	(30,594,181)
Net Position, End of Year	\$ (834,527)	\$ (2,590,985)	\$ (3,425,512)

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Supplemental Schedule of Bond Program Statements of Cash Flows For the Year Ended September 30, 2023

		Multifamily Fund	Sir	ngle Family Fund		Total
Cash Flows from Operating Activities						
Cash received from developers and homeowners	\$	55,328,916	\$	271	\$	55,329,187
Cash received (paid) for housing programs	Ŷ	26,372,990	Ŧ	(421,140)	Ŧ	25,951,850
Cash paid to developers		(39,923,778)		(·_·,···) -		(39,923,778)
Cash received for internal balances		-		1,965,615		1,965,615
Cash payments for other general and administrative expenses		(15,882,391)		(237,678)		(16,120,069)
Net cash provided by operating activities		25,895,737		1,307,068		27,202,805
Cash Flows from Noncapital Financing Activities						
Proceeds from issuance of bonds payable		9,433,282		15,418,182		24,851,464
Proceeds from issuance notes payable		9,637,444		-		9,637,444
Principal repayments on bonds and notes payable		(95,270,414)		(2,720,629)		(97,991,043)
Interest paid on bonds and note payable		(14,324,283)		(4,049,290)		(18,373,573)
Payments for bond issuance costs		-		(293,627)		(293,627)
Net cash provided by (used in) noncapital financing activities	\$	(90,523,971)		8,354,636		(82,169,335)
Cash Flows from Investing Activities						
Proceeds from principal paydowns of MBS		221,783		4,318,320		4,540,103
Payments for the issuance of MBS		-		(9,784,756)		(9,784,756)
Purchase of investments		(34,691,776)		-		(34,691,776)
Sale of investments		141,329,171		-		141,329,171
Interest		933,267		541,659		1,474,926
Net cash provided by (used in) investing activities		107,792,445		(4,924,777)		102,867,668
Net Change in Cash and Cash Equivalents		43,164,211		4,736,927		47,901,138
Cash and Cash Equivalents, Beginning of Year		11,074,547		13,450,670		24,525,217
Cash and Cash Equivalents, End of Year	\$	54,238,758	\$	18,187,597	\$	72,426,355
Reconciliation of Cash and Cash Equivalents						
Current cash and cash equivalents - for debt service		908,724		1,893,929		2,802,653
Cash and cash equivalents - restricted		53,330,034		16,293,668		69,623,702
Cash and Cash Equivalents, End of Year	\$	54,238,758	\$	18,187,597	\$	72,426,355
Reconciliation of Changes in Operating Income to Net Cash Provided by Operating Activities						
Operating loss	\$	27,068,889	\$	(1,865,835)	\$	25,203,054
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:						
Interest expense		13,958,973		4,100,265		18,059,238
Investment interest income		(903,916)		(621,887)		(1,525,803)
Bond issuance cost		-		293,627		293,627
Unrealized gain on investments		(2,252,954)		(2,140,899)		(4,393,853)
Transfers		-		1,965,615		1,965,615
Change in operating assets and liabilities:						
Loans receivable		26,372,990		(421,140)		25,951,850
Accrued loan interest receivable		(89,121)		-		(89,121)
Prepaid expenses		-		331		331
Third party loans		(39,923,778)		-		(39,923,778)
Accounts payable and other liabilities		1,664,654		(3,009)		1,661,645
Total adjustments		(1,173,152)		3,172,903		1,999,751
Net cash provided by (used in) operating activities	\$	25,895,737	\$	1,307,068	\$	27,202,805

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Supplemental Schedule of Multifamily Programs For the Year Ended September 30, 2023

Other bondholder information

The Authority has currently financed more than 50 separately collateralized multifamily housing projects, certain of which have required debt service payments to be made by the provider of credit enhancement due to developer payment defaults. No debt service payment default has ever occurred on any publicly offered Authority indebtedness. Developer payment defaults may result in:

- Prepayments by the provider of credit enhancement, guaranteeing the obligations of the defaulting developer with respect to such bonds in whole or in part.
- The refunding and early redemption of bonds prior to their stated maturities at their original principal amount plus accrued interest.

The guarantor or provider of other credit enhancement may also be a partner or hold other ownership interests in the developer. Under such circumstances, it may be advantageous for the provider of credit enhancement to prepay the program loan upon developer payment default and eliminate the project from participation in the housing programs of the Authority.

The public policy goal of the Authority is to provide affordable housing to persons of low, moderate and middle income. The Authority realizes that in certain instances, the financial difficulties of the developers may result, in part, from the deed restrictions and other covenants required by the Authority in furtherance of this public policy and which are required by federal income tax law. The Authority intends to make every effort to preserve the participation of troubled projects in providing affordable housing to persons of low, moderate and middle income without impairing the security for bonds issued by the Authority.

Duinainal

			Annual Percentage	Principal	Principal Balance	Current
Series	Туре		Rate	Maturity	Outstanding	Portion
Multifamily Bonds:			nuto	maturity	outotanding	 <u>r ordon</u>
1995 A	Term		7.000	2026	1,325,000	\$
1998 C	Term		7.000	2028	820,000	
2001 F	Term		7.250	2032	3,515,000	
2002 A	Term	*	3.970	2035	9,825,000	
2004 A	Term	*	4.119	2037	10,055,000	
2005 A	Term	*	4.119	2038	6,815,000	
2005 B	Term	*	4.119	2038	5,115,000	
2007 C	Term	*	4.961	2042	4,805,000	
2007 D	Term	*	4.961	2042	1,450,000	
2007 E	Term	*	4.961	2042	2,600,000	
2007 F	Term	*	5.631	2042	1,185,000	
2007 G	Term	*	3.907	2042	7,230,000	
2007 H	Term	*	3.907	2042	6,680,000	
2007 K	Term	*	4.344	2043	1,875,000	
2007 L	Term	*	4.344	2043	3,740,000	
2007 M	Term	*	4.344	2043	4,260,000	
2007 P	Term	*	4.964	2043	5,750,000	
2009 A-1 NIBP	Term		3.880	2040	5,760,000	
2009 A-2 NIBP	Term		2.480	2044	4,860,000	
2009 A-3 NIBP	Term		2.320	2044	6,790,000	
2009 A-4 NIBP	Term		2.320	2044	8,750,000	
2009 A-5 NIBP	Term		2.320	2044	5,990,000	
2013 A	Term		5.650	2030	34,863,836	
2014 B	Term		5.250	2042	22,680,000	
2016 D SENIOR	Term		4.500	2051	16,438,000	
2017 A SENIOR	Term		5.000	2052	21,931,000	
2018 A-1	Term		4.830	2035	16,685,280	
2020 A	Term		4.150	2023	21,174,131	
2021 B	Term		0.550	2035	43,000,000	
2022 A	Term		4.290	2040	1,321,074	
2022 C	Term		5.250	2040	8,112,208	
Total Multifamily Bonds Payable:			0.200	20.0	295,400,529	

Following is a supplemental schedule of multifamily programs.

Orange County Housing Finance Authority (A Component Unit of Orange County, Florida) Supplemental Schedule of Multifamily Programs For the Year Ended September 30, 2023

		Annual		Principal		
		Percentage	Principal	Balance	Cı	irrent
Series	Туре	Rate	Maturity	Outstanding	Po	ortion
Multifamily Notes:						
2016A Housing Revenue Note		4.320	2033	12,444,709		212,451
2019 A-1 Multifamily Housing Revenue Note		4.330	2035	24,899,631		380,924
2022A Multifamily Housing Revenue Note		4.290	2040	9,687,445		-
2022B Multifamily Housing Revenue Note		3.230	2039	32,515,573		401,278
Total Multifamily Notes Payable:				79,547,358		994,653
Total Multifamily Bonds and Notes Payable:				\$ 374,947,887	\$	994,653

* This bond issue has a variable interest rate. The rate shown is the rate in effect at year end. Other interst rates are fixed and have not changed from the prior year.



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Board Members of the Orange County Housing Finance Authority, Orlando, Florida.

Report on the Financial Statements

We have audited the financial statements of the Orange County Housing Finance Authority (Authority), a component unit of Orange County, Florida (County), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated January 31, 2024.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 31, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings in the preceding annual audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Authority has no component units. This information is disclosed in Note 1 of the basic financial statements.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), *Florida Statutes*, and identification of the specific condition(s) met. In connection with our audit we determined that the Authority did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Authority. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as 9.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 2.
- c. All compensation earned by or awarded employees, whether paid or accrued, regardless of contingency as \$978,561.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$7,443.69.
- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as \$0.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes. The Authority did not amend its final adopted budget.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, Board Members of the Authority, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

the Dichols Group

The Nichols Group, PA Certified Public Accountants Fleming Island, Florida

January 31, 2024



INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Board Members of the Orange County Housing Finance Authority Orlando, Florida

We have examined the Orange County Housing Finance Authority's (Authority), compliance with Section 218.415, Florida Statutes, as of and for the year ended September 30, 2023, as required by Section 10.556(10)(a), *Rules of the Auditor General.* Management is responsible for the Authority's compliance with those requirements. Our responsibility is to express an opinion on the Authority's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide legal determination of the Authority's compliance with specified requirements.

In our opinion, the Authority complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of the Florida Auditor General, Orange County, Board Members and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

the Nichols Group

The Nichols Group, PA Certified Public Accountants Fleming Island, Florida

January 31, 2024